#### COMMITTEE SUBSTITUTE

FOR

# H. B. 2716

(BY DELEGATE(S) DISERIO, WALKER, FERRO,
SKINNER, BARILL, SWARTZMILLER, NELSON, E., ELLEM,
STORCH, MARCUM AND WHITE)

(Originating in the Committee on Finance)
[March 28, 2013]

A BILL to amend and reenact §5-22-1 of the Code of West Virginia, 1931, as amended, relating to the West Virginia Fairness in Competitive Bidding Act; defining "state spending units"; lowering the threshold amount from \$500,000 to \$250,000 for triggering a low bidder's duty to submit a list of subcontractors on state spending unit contracts; and to further modify reporting for the subcontractor list.

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Be it enacted by the Legislature of West Virginia:

That §5-22-1 of the Code of West Virginia, 1931, as amended, be amended and reenacted to read as follows:

#### ARTICLE 22. GOVERNMENT CONSTRUCTION CONTRACTS.

- §5-22-1. Bidding required; government construction contracts to go to lowest qualified responsible bidder; procedures to be followed in awarding government construction projects; penalties for violation of procedures and requirements debarment; exceptions.
  - 1 (a) This section and the requirements set forth in this section
  - 2 may be referred to as the West Virginia Fairness In Competitive
  - 3 Bidding Act.
  - 4 (b) As used in this section:
  - 5 (1) "Lowest qualified responsible bidder" means the bidder
  - 6 that bids the lowest price and that meets, as a minimum, all the
  - 7 following requirements in connection with the bidder's response
  - 8 to the bid solicitation. The bidder must certify that it:
  - 9 (A) Is ready, able and willing to timely furnish the labor and
  - 10 materials required to complete the contract;
  - (B) Is in compliance with all applicable laws of the State of
  - 12 West Virginia; and
  - 13 (C) Has supplied a valid bid bond or other surety authorized
  - 14 or approved by the contracting public entity.

- 15 (2) "The state and its subdivisions" means the State of West
- 16 Virginia, every political subdivision thereof, every administra-
- 17 tive entity that includes such a subdivision, all municipalities and
- 18 all county boards of education.
- 19 (3) "State spending unit" means a department, agency or
- 20 <u>institution of the state government for which an appropriation is</u>
- 21 requested, or to which an appropriation is made by the Legisla-
- 22 <u>ture</u>.
- 23 (c) The state and its subdivisions shall, except as provided in
- 24 this section, solicit competitive bids for every construction
- 25 project exceeding \$25,000 in total cost. *Provided*, That A vendor
- 26 who has been debarred pursuant to the provisions of sections
- 27 thirty-three-a thirty-three-b through thirty-three-f, inclusive,
- 28 article three, chapter five-a of this code may not bid on or be
- 29 awarded a contract under this section. All bids submitted
- 30 pursuant to this chapter shall include a valid bid bond or other
- 31 surety as approved by the State of West Virginia or its subdivi-
- 32 sions.
- 33 (d) Following the solicitation of bids, the construction
- 34 contract shall be awarded to the lowest qualified responsible

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bidder who shall furnish a sufficient performance and payment
bond. The state and its subdivisions may reject all bids and
solicit new bids on the project.

38 (e) The apparent low bidder on a contract valued at more 39 than \$250,000 for the construction, alteration, decoration, 40 painting or improvement of a new or existing building or 41 structure with a state spending unit the Department of Adminis-42 tration, Division of Purchasing, valued at more than \$500,000.00 43 shall submit a list of all subcontractors who will perform more 44 than \$25,000 of work on the project including labor and materi-45 als. Provided, That this section shall not apply to any other 46 construction projects, such as This section does not apply to 47 other construction projects such as highway, mine reclamation, 48 water or sewer projects. The list shall include the names of the 49 bidders and the license numbers as required by article eleven, 50 chapter twenty-one of this code. This information shall be 51 provided to the <del>Division of Purchasing</del> state spending unit within 52 one business day of the opening of bids for review prior to the 53 awarding of a construction contract. If no subcontractors who 54 will perform more than \$25,000 of work are to be used to

- 55 complete the project it will be so noted on the subcontractor list.
- 56 Failure to submit the subcontractor list within one business day
- 57 after the deadline for submitting bids shall result in disqualifica-
- 58 tion of the bid.
- (f) Written approval must be obtained from the <del>Division of</del>
- 60 Purchasing state spending unit before any subcontractor substitu-
- 61 tion is permitted. Substitutions are not permitted unless:
- 62 (1) The subcontractor listed in the original bid has filed for
- 63 bankruptcy;
- 64 (2) The <del>Division of Purchasing</del> state spending unit refuses to
- approve a subcontractor in the original bid because the subcon-
- 66 tractor is under a debarment pursuant to section thirty-three-d,
- 67 article three, chapter five-a of this code or a suspension under
- 68 section thirty-two, article three, chapter five-a of this code; or
- 69 (3) The contractor certifies in writing that the subcontractor
- 70 listed in the original bill fails, is unable or refuses to perform his
- 71 the subcontract.
- 72 (g) The amendments to this section made during the 2012
- 73 regular session of the Legislature shall expire one year from the
- 74 effective date of the amendments absent further action of the
- 75 Legislature.

76 (h) (g) The contracting public entity may not award the 77 contract to a bidder which fails to meet the minimum require-78 ments set out in this section. As to any a prospective low bidder 79 which the contracting public entity determines not to have met 80 any one or more of the requirements of this section or other 81 requirements as determined by the public entity in the written 82 bid solicitation, prior to the time a contract award is made, the 83 contracting public entity shall document in writing and in 84 reasonable detail the basis for the determination and shall place 85 the writing in the bid file. After the award of a bid under this 86 section, the bid file of the contracting public agency and all bids 87 submitted in response to the bid solicitation shall be open and 88 available for public inspection. 89 (i) (h) Any A public official or other person who individu-90 ally or together with others knowingly makes an award of a

- ally or together with others knowingly makes an award of a contract under this section in violation of the procedures and requirements of this section is subject to the penalties set forth in section twenty-nine, article three, chapter five-a of the Code of West Virginia.
- 95 (j) (i) No officer or employee of this state or of any a public 96 agency, public authority, public corporation or other public

- 97 entity and no person acting or purporting to act on behalf of such
  98 <u>an</u> officer or employee or public entity shall require that <u>any a</u>
  99 performance bond, payment bond or surety bond required or
  100 permitted by this section be obtained from <u>any a</u> particular surety
- (k) (j) All bids shall be open in accordance with the provisions of section two of this article, except design-build projects which are governed by article twenty-two-a of this chapter and
- 106  $\frac{\text{(l)}}{\text{(k)}}$  Nothing in this section shall apply applies to:

company, agent, broker or producer.

are exempt from these provisions.

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- 107 (1) Work performed on construction or repair projects by 108 regular full-time employees of the state or its subdivisions;
- 109 (2) Prevent students enrolled in vocational educational 110 schools from being utilized in construction or repair projects 111 when the use is a part of the student's training program;
- (3) Emergency repairs to building components and systems.
- For the purpose of this subdivision, the term emergency repairs means repairs that if not made immediately will seriously impair the use of building components and systems or cause danger to those persons using the building components and systems; and

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117 (4) Any A situation where the state or a subdivision thereof
118 subdivision thereof reaches an agreement with volunteers, or a
119 volunteer group, whereby in which the governmental body will
120 provide construction or repair materials, architectural, engineer121 ing, technical or any other professional services and the volun122 teers will provide the necessary labor without charge to, or
123 liability upon, the governmental body.